

RESOLUTION 07-10-24-2

Snow And Ice Control Policy – Revising Resolution 06-03-20-1

WHEREAS, the Town Board (“Board”) of Avon Township (“Town”) is the road authority and provides maintenance for approximately 44 miles of road in the Town;

WHEREAS, the Board, as the road authority, provides for snow and ice control on the town roads it has designated to receive winter maintenance;

WHEREAS, the Board determines it is in the best interest of the Town to develop a policy to set out how snow and ice control activities will be conducted on town roads considering the limited maintenance budget, personnel, and equipment available in the town;

NOW, THEREFORE, BE IT RESOLVED, the Board hereby adopts the following as the snow and ice control policy for the Town:

I. POLICY CONSIDERATIONS

In developing this policy for how to best undertake snow and ice control activities in the Town, the Board has had to balance a number of factors including, but not limited to, the following: public safety; the amount of funds available for these activities; the number and availability of town personnel to engage in these activities; the safety of town personnel; the wish to maintain an efficient transportation system; enable the delivery of emergency services; avoid damage to Town property and personal property; and the cost effective allocation of resources. A further explanation of some of these policy considerations follows:

1. **Budgetary:** The funds the Town has available for snow and ice control are derived from two sources. The first is the town road and bridge tax levy that is set by the town electors at the annual town meeting held in March. The second source of funds comes from the gas tax imposed and collected by the state, a small portion of which is distributed to towns to help maintain their roads. The Board has no direct control over either source of funding. A proposed levy is submitted to the town electors at the annual town meeting, but the actual amount of the Town’s road & bridge levy is determined solely by a vote of the electors.
2. **Personnel & Equipment:** The Town has adequate staff available to carry out snow and ice control activities. One of the Town Supervisors serves as the Road Superintendent.

The Board may also contract with independent contractors as needed.

The number and availability of Town personnel and equipment may change over time. These changes may be temporary such as when personnel leave and replacements are hired or while equipment is down for repair, or permanently for budgetary or other reasons.

3. **Safety, Equipment Damage, & Effectiveness:** Snow and ice control operations will be conducted only when weather conditions do not endanger the safety of employees or pose an unreasonable risk of damaging equipment. Once initiated, operations will be suspended if conditions deteriorate to the point that operations become unsafe for employees because of factors including, but not limited to, severe cold, significant winds, limited visibility,

accumulation of ice, or rapid accumulation of snow. Operations will also be delayed or suspended if existing or anticipated conditions indicate the operations will not be effective. Any decision to delay or suspend operations shall be made by the Road Superintendent based upon the actual and anticipated weather conditions.

4. **Work Schedule for Snowplow Operators:** Snowplow operators will be expected to clear snow from Township roads as necessary while following all legal guidelines for shift length and necessary. Plow operators will always take every precaution to work in a safe manner.
5. **Environmental Protection:** Because the Town is concerned about the potential negative environmental effects of the use of salt it will minimize its use. Salt and sand with salt is stored in a manner to minimize run-off.

II. TOWN ROADS THAT ARE SNOWPLOWED

Unless closed because of a snow emergency, the following town roads or portions of town roads are normally snowplowed by the Town:

See appended list

III. TOWN ROADS THAT ARE NOT SNOWPLOWED

The amount and nature of the uses to which the Town's roads are put can vary significantly by location and season. While some town roads are needed throughout the year to access to homes, businesses, or as primary transportation routes, other roads are only needed for limited purposes such as for hunting, farming, or as convenient short cuts between major roads and only during the summer months. The Board determines that attempting to keep all roads open during the winter regardless of the need or use would unreasonably dilute the funds available for winter maintenance and lower the level of maintenance that could be achieved on those roads that are relied upon year-round. In order to properly allocate the Town's limited resources, the Board has determined to close and barricade certain roads during winter months, to not snowplow certain minimum-maintenance roads, and to reserve the right to close and barricade other roads as needed to respond to snow emergencies.

1. **Minimum-Maintenance Roads that are not Snowplowed:** Towns are authorized by Minn. Stat. § 160.095 to designate roads that are used only occasionally or intermittently for passenger or commercial traffic as minimum-maintenance roads. Once a road is properly designated as a minimum-maintenance road and appropriate signs are posted, the town need only maintain the road at a level needed to accommodate the occasional or intermittent use. In this Town the Board has designated certain roads in the Town as minimum-maintenance roads. Some or all of the roads designated as minimum-maintenance are used primarily as access to lands for farming, hunting, sight-seeing, or for other summer recreational purposes. Because the Board determines that these roads are not needed for vehicular traffic during the winter months, the following minimum- maintenance roads will not be snowplowed or otherwise maintained during winter months:

- part of 360th St. west of County Road 155

While these roads are not used for vehicular traffic during winter months, the Board does recognize that they are used for snowmobiling. The Board also recognizes that

snowmobiling is an important recreational activity that plays an important part in the local economy. If the Board were to close and barricade these roads during the winter months, snowmobilers would be prohibited from using them under Minn. Stat. § 160.27, subd. 5(14) which makes it a misdemeanor to drive through or around barricades. Furthermore, erecting barricades across roads used for snowmobile traffic creates a concern for the safety of snowmobilers. To accommodate the use of these roads by snowmobilers, instead of closing and barricading the roads the Board will erect signs on or adjacent to the minimum-maintenance signs indicating that they do not receive any winter maintenance.

2. **Town Roads Closed in Snow Emergencies:** In snow emergencies the Board will close and barricade roads at it deems necessary to respond to the emergency. The Board will determine when to reopen each road that was closed based on need and condition of the road as well as on the availability of funds, personnel and equipment.
3. **Special Circumstances:** An owner of property adjacent to a road or road portion that the Board has determined not to snowplow during winter months may request the Board to snowplow the road in emergencies or if special circumstances exist. The Board will consider each such request and determine if it has the sufficient resources to accommodate it.

IV. TOWN ROAD SNOWPLOWING PRIORITIES

In order to provide for the most efficient and effective snowplowing as possible given the Town's limited resources, the Board must determine which town roads will be plowed first. Normally, the order of roads plowed may, when possible, be alternated. The plow order is provided below.

V. EMERGENCY RESPONSE VEHICLE ASSISTANCE

If law enforcement requests snow removal to assist emergency vehicles to respond to an emergency situation, reasonable efforts will be made to dispatch necessary personal and equipment to accommodate the request.

VI. WHEN SNOWPLOWING BEGINS

The Road Superintendent or designee shall determine when to begin snow and ice control operations. The criteria for that decision are:

- An evaluation of the immediate and anticipated weather conditions.
- The likely effectiveness of operations.
- Safety of employees.
- If an unreasonable risk of damaging equipment exists.
- Snow accumulation.
- Severe icy conditions that seriously affect travel.
- Time of snowfall in relationship to heavy use of the roads.

Snow and ice control operations are expensive and involve the use of limited personnel and equipment. Consequently, operations will normally not begin until the snow has stopped falling or until about 2 inches of snow have accumulated.

VII. WHEN SNOWPLOWING WILL BE DELAYED OR SUSPENDED

As stated in the policy considerations above, snow and ice control operations will be delayed or suspended if the Road Superintendent determines that the safety of employees is at risk, conditions pose an unreasonable risk of damaging equipment, or if operations will not be effective because of existing or anticipated conditions.

VIII. HOW SNOW WILL BE PLOWED

Snow will be plowed in a manner as to minimize traffic obstructions. Snow will normally be plowed from the center of the road first. Then snow will be pushed from left to right until at least the main traveled portion of the road has been cleared. On narrow roads, the Road Superintendent may choose to plow snow from one side to the other. Snow will normally be discharged to the sides of the road unless the Road Superintendent determines the snow should be hauled to another location for storage. Because of limitations of budget, equipment, and restrictions on the use of salt, blacktopped roads will not usually be cleared down to bare blacktop. In the event of equipment failure, extreme snowfall, or other unanticipated events including the availability or need to rest snowplow crews, deviation from these standards may be appropriate at the discretion of the Road Superintendent.

Snow will be plowed as close as practicable to mailboxes located in the road right-of-way. It shall be the responsibility of property owners to clear snow from around their mailboxes to enable mail delivery.

Snowplowing unavoidably results in snow being deposited on driveways and approaches. Because the Town does not have the resources available to it to clear the ends of driveways and approaches, it is the responsibility of landowners to remove snow from their driveways and approaches.

IX. SANDING AND SALTING

The Town must consider the cost, environmental impact, public safety, and availability of staff and equipment when deciding if, when, and to what extent to apply sand and salt. Furthermore, the state legislature has imposed the following limitations on the use of salt by road authorities:

“In order to:

- (1) minimize the harmful or corrosive effects of salt or other chemicals upon vehicles, roadways, and vegetation;
- (2) reduce the pollution of waters; and
- (3) reduce the driving hazards resulting from chemicals on windshields;

road authorities, including road authorities of cities, responsible for the maintenance of highways or streets during periods when snow and ice are prevalent, shall utilize such salt or other chemicals only at such places as upon hills, at intersections, or upon high speed or arterial roadways where vehicle traction is particularly critical, and only if, in the opinion of the road authorities, removal of snow and ice or reduction of hazardous conditions by blading, plowing, sanding, including chemicals needed for free flow of sand, or natural elements cannot be accomplished within a reasonable time.” Minn. Stat. §160.215.

To the extent sand and salt is applied, priority will be given to the following areas in the order listed:

- Hills, controlled intersections, bridges, and curves.

- Major arterial and collector streets.
- School zones.
- Bus routes.
- Commercial areas.
- Residential areas.
- Rural areas.

X. SNOW STORAGE

Collecting, hauling, and storing snow is expensive, requires special equipment, is labor intensive, and interferes with traffic while it is being performed. As such, snow will only be hauled and stored elsewhere when the Road Superintendent determines it is necessary to keep a road reasonably open and passable. Snow that is hauled will only be stored on public land or on private property with the expressed written permission of the owners. To the extent possible, when snow that contains salt is hauled it will be stored away from public waters.

XI. SNOWPLOWING OF PRIVATE PROPERTY

The Town will not snowplow or sand private property except when requested to do so by law enforcement to provide access for emergency vehicles responding to an emergency or by special arrangement. If private property is used with permission of the owner to turn around Town equipment or to store snow, the Town may snowplow the private property as needed to accommodate the Town's use of the land. The Township will plow the driveway of Rosemary Anderson, 35534 County Road 9, Avon (MN), to fulfill an agreement to plow her driveway in exchange for selling the land upon which the Town Hall was built. This agreement is in effect as long as Ms. Anderson lives on the property and on the condition she renews it annually.

XII. DEPOSITING SNOW IN PUBLIC RIGHTS-OF-WAY

It is unlawful for anyone to deposit any snow or ice in a public road right-of-way or to otherwise obstruct a public road. Minn. Stat. §§ 160.27, subd. 5(a)(1); 169.42, subd. 1. Depositing snow or ice in a road also increases snowplowing costs, creates a potential public safety hazard, and could damage equipment.

XIII. OBJECTS WITHIN TOWN ROAD RIGHTS-OF-WAY

Public road rights-of-way are used for a variety of purposes that are outside of the direct control of the Town. While reasonable efforts will be made to avoid damaging private property, snow and ice control operations may result in damage to the property of others. Where private property damage does occur, it is the policy of the Town to handle damages in the following manner.

1. Mailboxes: Owners are responsible for erecting their own mailboxes in order to receive roadside mail delivery. Mailboxes must conform to the standards established by the Minnesota Department of Transportation. Mailboxes that do not conform to the established standards are considered a public nuisance and are prohibited by law (Minn. Stat. § 169.072). The mailbox owner assumes all risk of damage from snowplowing including damage from pushed or piled snow. The only exception is where the mailbox is damaged through direct contact with snowplowing vehicles. If, in the opinion of the Road Superintendent or designee, a mailbox was damaged through direct contact with snowplowing vehicles, the Town will repair, replace, or make other arrangements with the

owner to correct the damage to the mailbox. Under no circumstances will the Town pay more than \$40 to correct damage to a mailbox. Furthermore, the Town will not pay to repair or replace any mailbox that does not substantially comply with the standards established by the state, even if they are damaged by direct contact with snowplowing vehicles.

2. **Sod and Landscaping:** The Town assumes no responsibility for damages from snow or ice control operations to sod, trees, or other landscaping materials or vegetation.
3. **Lawn Sprinklers, Lighting, and Personal Property:** The Town assumes no responsibility for damage to aboveground or underground lawn sprinkling systems, exterior lighting systems, or other items of personal property located in a road right-of-way whether by direct or indirect contact with snow or ice control equipment.
4. **Utility Structures:** The Town will only be responsible for damage to utility pedestals, transformers, or other utility structures within the right-of-way that result from direct contact with snow and ice removal equipment provided the structure was marked with a minimum 5-foot identification marker. Town liability will be limited to the actual costs to repair the damages as documented by invoices submitted to the Town by the utility company.
5. **Clearing Snow Around Items Left in Road:** It is the responsibility of owners to keep the road rights-of-way clear of vehicles, trailers, trash cans, and other items of personal property in order to facilitate the proper snow and ice control operations. If an owner fails to keep the road clear of personal property, the owner becomes responsible for promptly clearing the snow left in the right-of-way around the item. If the Board determines personal property left in the road right-of-way possesses an unreasonable risk to public safety, or significantly interferes with snowplowing operations, it will have the item removed from the right-of-way at the owner's expense.
6. **Damage by Contractors:** The Town shall not be responsible for any damage or injuries caused by independent contractors performing snow or ice control operations for the Town. Any claims of damage must be made directly to the contractor.

XIV. COMPLAINTS AND REQUESTS FOR FURTHER SERVICES

Complaints and requests for further services regarding snow and ice control or damage will be taken during normal working hours and handled in accordance with Town procedures. Complaints and requests for further services should be directed to the Road Superintendent. The Road Superintendent shall inform the board of complaints, any requests for changes to this policy, or any other request that requires a Board decision to address.

XV. REVIEW OF POLICY

The Board will periodically review this policy, taking into consideration any changing conditions in the Town's circumstances, any complaints or comments received, and the experienced learned from undertaking snow and ice control procedures.

Adopted by the Avon Township Board of Supervisors this 7th day, in the month of August, in the year 2024.

BY THE TOWN BOARD

Yes No Abstain

Supervisor _____
LeRoy Gondringer

Supervisor _____
Chad Klocker

Supervisor _____
Bryan Rassier, Chair

Attest:

Stephen Saupe, Town Clerk

date

Listing of Roads Plowed in Avon Township

Avenues

- 135th Ave.
- 140th Ave.
- 145th Ave.
- 154th Ave.
- 160th Ave.
- 165th Ave. (north)
- 165th Ave. (south)
- 175th Ave.
- 182nd Ave.
- 185th Ave. (S of St. Anna Dr.)
- 185th Ave. (N of Upper Spunk Lake)
- 186th Ave
- 188th Ave.
- 190th Ave.

Streets

- 1st St. SE
- 325th St.
- 331st St.
- 355th St.
- 360th St. (E of 160th Ave)
- 360th St. (E of Co Rd 155)
- 360th St. (W of Co Rd 155)
- 360th St. (W of Co Rd 9)
- 363rd St.
- 365th (W of Co Rd 155)
- 365th St. (E of Co Rd 155)
- 370th St. (E of Co Rd 155)
- 370th St. (W of 155)
- 370th St. (E of Co Rd 9)
- 377th St.

Named

- Cardinal Nest

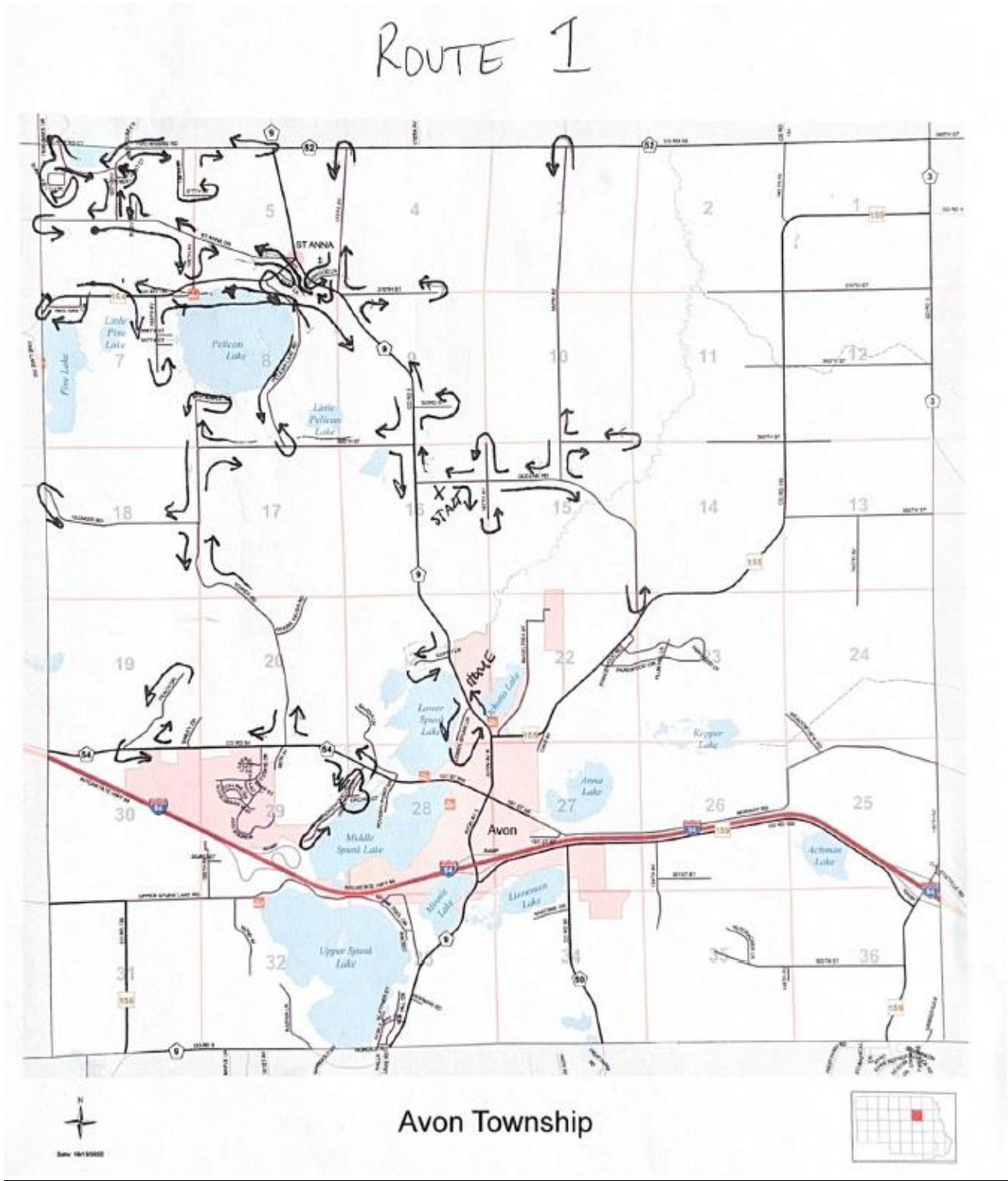
- Highland Terrace
- Kopyy Lane
- Lower Spunk Lane
- Meadowview Road
- Narnia Lane
- Nob Hill Drive (South section)
- Nob Hill Drive (North section)
- Noble Oak Circle
- Nordica Road
- Norman Road
- Norway Road
- Old Collegeville Road
- Orchid Court
- Parkwood Circle
- Peach Drive
- Pelican Lake Road
- Plum Hill Lane
- Princewood Road
- Quaker Road
- Queens Road
- Red Maple Drive
- Red Oak Circle
- Riley Court
- Sara Lane
- Schirmer's Driveway
- Shorewood Drive
- Springwood Lane
- Spunk Tree Circle
- Spunk Tree Court
- St. Anna Drive
- Sunnyfield Circle
- Tower Road
- Two Rivers Road
- Upper Spunk Lake Road

Typical Order of Roads Plowed in Avon Township

Route 1

Take a right on Queens Road, go to 165th Ave, take a right, go to the end and turn around, go back to Queens Road, take a right, go to County Road 155 and turn around, go back to 160th Avenue, take a right, go to 360th Avenue, take a right, go to the end and turn around, go back to 160th, take a right, go to County Road 52 and turn around, go back to Queens Road, take a right, go to 165th Avenue, take a right, go to the end and turn around, go back to Queens Road, take a right, go to County Road 9, take a right, go to 363rd Street, take a right, go to the end and turn around, go to County Road 9, take a right, go to 370th Street, take a right, go to the end and turn around, go to County Road 9, take a right, go to 175th Avenue, take a right, go to County Road 52 and turn around, go to Springwood Lane, take a right, go to County Road 9 and turn around, go to 175th Avenue, take a right, go to County Road 9, take a right, go to St Anna Drive, take a left, go to Riley Court, take a right, go to the end and turn around, go to St Anna Drive, take a right, go to 190th Avenue, take a right, go to Cardinal Nest Court, take a right, go to the end and turn around, go to 190th Avenue, take a right, go to 188th Avenue, take a right, go to the end and turn around, go back to Two Rivers Road, take a right, go to County Road 9 and turn around, go to Two Rivers Road, take a right, go to North/West end of township and turn around (which is at the intersection of Two Rivers Court and Two River Road), go to Sunnyfield Circle, take a right, go around circle and back around circle to do both sides of the street, go back to Two Rivers Road, take a right, go to 190th Avenue, take a right, go to St Anna Drive, take a right, go to the end of the tar (which is at 19503) and turn around, go to 185th Avenue, take a right, go to County Road 154, take a right, go to Red Oak Circle, take a left, go to the end and turn around, go back to County Road 154, take a right, go to 188th Avenue, take a right, go to the end of the tar road (which is at 36623) and turn around, go back to County Road 154, take a right, go to 185th Avenue, take a left, go to St Anna Drive, take a right, go to County Road 9, take a right, take a right again on County Road 154, go to Sara Lane, take a left, go to the end and turn around, go back to County Road 154, take a left, go to Pelican Lake Road, take a left, go to 360th Street, turn around and go back to County Road 154, take a right, go to County Road 9, take a right, go to 360th Street, take a right, go to Tower Road, take a right, go to the end and turn around, go back to Tower Road, take a right, go to Quaker Road, take a right, go to Tomsche's place (19557) and turn around, go back to Tower Road, take a right, go to County Road 54, take a right, go to Peach Drive, take a right, go to the end and turn around, go back to County Road 54, take a left, go to Shorewood Drive, take a right, do all the roads in that part, go to the fence at the end and turn around, go back to County Road 54, take a left, go to Tower Road, take a right, go to 360th Street, take a right, go to 360th Street, take a right, go to County Road 9, take a right, go to Kopy Lane, take a right, go to the end and turn around, go back to County Road 9, take a right, go to Lower Spunk Lane, take a right, go to the end and turn around, go back to County Road 9, take a left, go back to the shop, Route is done.

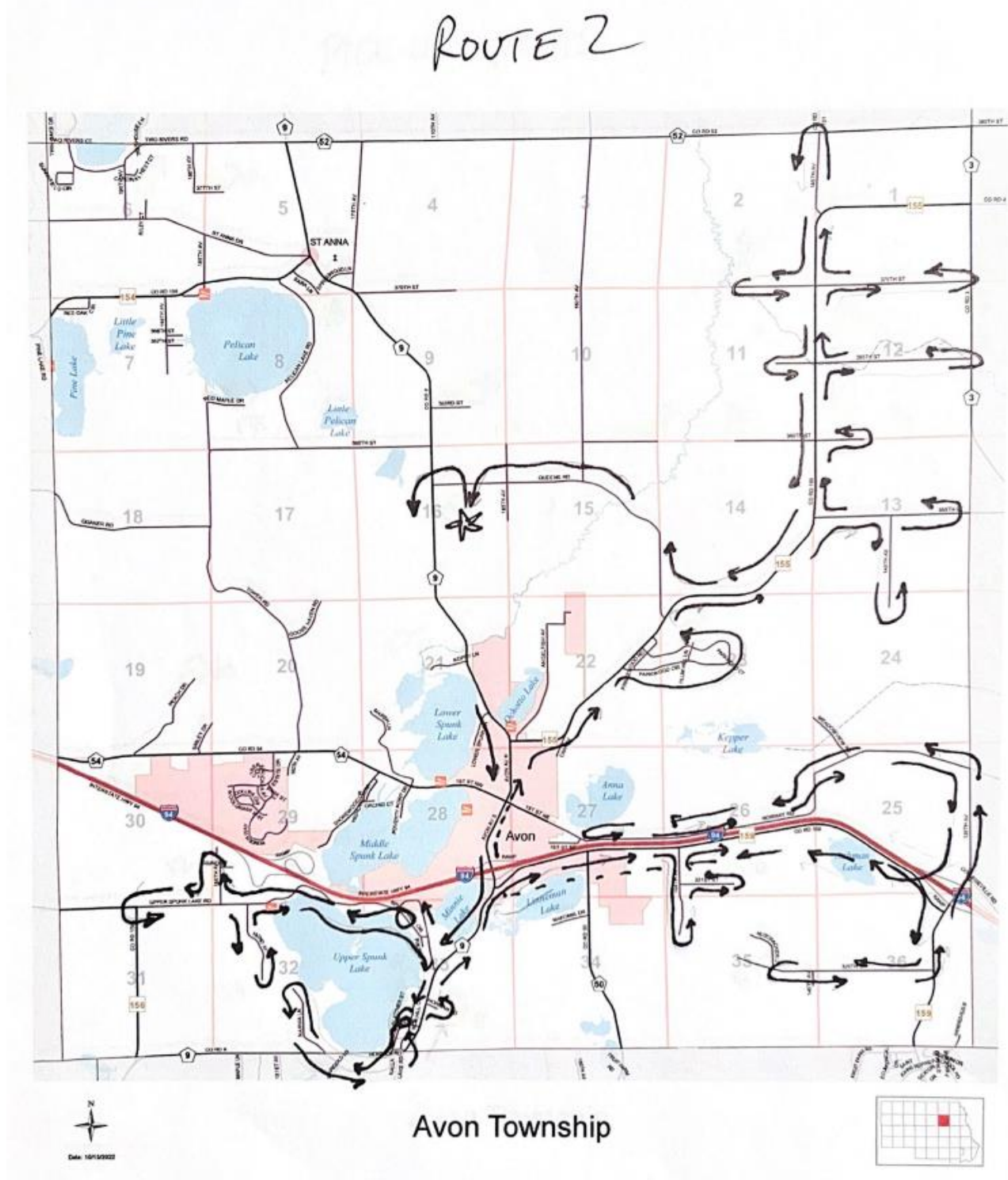
Route 1 Map



Route 2

Go to County Road 9, take a left, go through Avon to Upper Spunk Lake Road, take a right, go to 185th Avenue, take a right go to the dumpster and turn around, go back to Upper Spunk Lake Road, take a right, go to County Road 156 and turn around, go to 182nd Avenue, take a right, go to the end and turn around, go back to Upper Spunk Lake Road, take a right, go back to County Road 9, take a right, go to Noble Oak Circle, take a right, go to Nob Hill Drive, take a right, go to the end and turn around, go back to Noble Oak Circle, take a right, go to County Road 9, take a right, go to Narnia Lane, take a right, go to the end of the tar which is approximately 32151 and turn around, go back to County Road 9, take a left, go to Noble Oak Circle, take a left, go to Nordica Road, take a right, go to County Road 9 and turn around, go to Nob Hill Drive, take a right, go to Noble Oak Circle and turn around, go back to Nordica Road, take a right, go to Noble Oak Circle, take a right, go to County Road 9, take a left, go to Norman Road, take a right, go to cul-de-sac and turn around, go to County Road 9, take a right, go to County Road 50, will turn into County Road 159, go to 154th Avenue, take a right go to the end and turn around, go to 331st Street, take a right, go to the end and turn around, go back to 154th Avenue, take a right, go back to County Road 159, take a right, go to stop sign, take a right, go to 325th Street, take a right, go to the end and turn around, go back to County Road 159, take a left, go to the overpass and start plowing there, that is 135th Avenue, go to Norway Road, take a left, go back to Avon, turn around by city limits, go back to 1st Street SE, take a right, go to intersection of 1st Street SE and Dolphin Avenue, turn around, go back to Norway Road, go back to 135th Avenue, take a right, go back to overpass, stop plowing, take County Road 159 back to Avon, take a right on County Road 9, go to County Road 155, take a right, go to Parkwood Circle, do all the roads in there, go back to County Road 155, take a right, go to 355th Street, take a right, go to 140th Avenue, take a right, go into the farmers yard and turn around, go back to 355th Street, take a right, go to County Road 3 and turn around, go back to County Road 155, take a right, go to 360th Street, take a right, go into the farmers yard and turn around, go back to County Road 155, take a right go to 365th Street, take a right, go to County Road 3 and turn around, go back to County Road 52 and turn around, go back to County Road 155, take a right, go to 370th Street, go to the end and turn around, go back to County Road 155, take a right, go to 365th Street, take a right, go to the wood, turn around, go back to County Road 155, take a right, back to the shop. Route is done.

Route 2 Map



Pick-Up Route

First do the cul-de-sac at the end of 165th Ave going North, then go to 360th Street off 160th Ave. and plow the cul-de-sac at the end, then go to 360th Street off Co Rd 155, plow 360th Street going west, go past the driveway on the right about 100 feet, plow all the snow to the south, then go to 365th Street. Go west and plow cul-de-sac at the end, then go to 370th Street, go west and plow the cul-de-sac at the end, then go to Parkwood Circle and plow the cul-de-sac off of Plum Hill Lane then go to Parkwood Circle and Parkwood Court and plow that cul-de-sac. Then go to 325th street and plow the cul-de-sac at the end. Do not go down Nutcracker Lane. Then go to 154th Ave and plow the cul-de-sac at the end, then go to 331st Street and plow the cul-de-sac at the end, then go to Noble Oak Circle off of Co Rd 9, go to Nob Hill Drive and plow the cul-de-sac at the end, then go to Norman Rd and plow the cul-de-sac at the end, then go to 185th Ave by the dumpster and plow the cul-de-sac that is there, then go to 182nd Avenue and plow the cul-de-sac at the end then go to Shorewood Drive and plow the cul-de-sac that is by the fence, plow Highland Terrace, then go to Peach Drive by the big rock and plow the big spot to turn around, then go down Tower Road to the South side of Pelican Lake, take that road to the end of it, plow the spot to the south at the end of the road which is Red Maple Drive, then go to Sara Lane and plow the cul-de-sac at the end, go to Riley Court and plow cul-de-sac at the end of it, then go to 377th Street off of 186th North and plow the cul-de-sac at the end then go to 363rd Road and plow the cul-de-sac at the end, then go to Kopyy Lane and plow cul-de-sac at the end, then go to Anderson's driveway (35534 Co Rd 9) and plow her driveway, and then back to the shop.

Pick-Up Route Map

